

THE COUNTY OF HEREFORDSHIRE DISTRICT COUNCIL

DRAFT PENALTY POINTS SCHEME

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1. Penalty Points Scheme

- 1.1 This scheme will be used where breaches of conditions are detected. The penalty points will be run in accordance with the Council's enforcement policy and follow the voluntary enforcement concordat. Copies are available at the Taxi Licensing Office. The penalty points scheme does not fetter the Licensing Authorities duty to consider other forms of enforcement and formal prosecutions should it be deemed proportionate to the offence(s).
- 1.2 The penalty points system outlined below identifies a number of breaches of Herefordshire Council conditions and byelaws. It then indicates the number of points to be invoked should the breach be proven. The implementation of points would take place as a matter of course whenever offences are noted.
- 1.3 The details of how the scheme will be operated are as follows:
 - a) Penalty points will be applied by authorised officers of the Council whenever an offence is detected which breaches any of the Council's hackney carriage and private hire conditions.
 - b) Penalty points will be issued to the vehicle proprietor where the breach relates to the vehicle licence conditions and to the driver where the breach relates to the driver conditions.
 - c) Any penalty points issued will be confirmed in writing to the relevant Licence holder.
 - d) The number of penalty points issued will be in accordance with the attached tariff. (Appendix 1).
 - e) The Council retains the discretion to issue penalty points to driver, driver/proprietors and operators for a single contravention if the circumstances warrant it, i.e. the breach is one against all these licences and it is considered joint responsibility is held.
 - f) The imposition of penalty points against a driver who is an employee will not necessarily result in additional imposition of points to his/her employer or operator.
 - g) Penalty points issued under this scheme will have a "life" of twelve months, and then will be deemed spent. The system is based upon a rolling twelve-month period.
 - h) There is no financial penalty associated with the system, and the licensee may continue to work. However, the licensee will be asked to attend a Licensing

Committee hearing if more than a certain number of points are imposed on an individual licence in any one 12 month period. The thresholds are as follows:

Dual Driver	12 Points
Hackney Carriage Vehicle	12 Points
Private Hire Vehicle	12 Points
Private Hire Operator	24 Points

- i) If there are three repeat identical contraventions within a 6-month period the offender will automatically be referred to the Regulatory Committee.
- 1.4 For persons holding **more** than one vehicle licence the threshold for commencement of formal action will be increased by **1 point** per vehicle licence held
 - e.g. Person holding 6 Vehicle Licences = 6 Additional points are added to the single vehicle threshold of **12 points**

This will give an **18 points** threshold before formal action is considered by the Council.

2. Recommendations

- 2.1 On appearing before the Licensing Committee the following recommendations will generally be made by Officers.
 - a) On the accumulation of 12 or more penalty points in a 12 month period a driver or a vehicle proprietor will be subject to a recommendation to suspend his/her licence for a period of 1 month and the requirement to sit and pass the Councils knowledge test.
 - b) On the accumulations of 24 or more penalty points in a 12 month period an Operator will be subject to a recommendation to suspend his/her licence for a period of 1 month.
 - c) Drivers, proprietors, or Operators who accumulate the necessary total of points in a rolling year on a second or subsequent occasion, will be asked to reappear before the Licensing Committee. The Committee will take into account previous cautions, suspensions or prosecutions when considering Officers recommendation for a longer period of suspension, or revocation of the relevant licence.
- 2.2 The above recommendations would not fetter the discretion of the Regulatory Committee who may always decide to take no further action, to suspend the licence for any period, or to revoke a licence.
- 2.3 Any driver or vehicle proprietor or Operator subject to suspension or revocation has the right of appeal to the Magistrates Court against the suspension or revocation. All suspensions will therefore be subject to a 21-day appeals period prior to implementation to allow for the formal appeals process.

3. List Of Offences/Breach Of Licence Conditions/Byelaws

Condition	Offence	Code	<u>Points</u>
number			
1.1	Failure to replace licensed purpose built or adapted vehicle on reaching 15 years of age. Without consent from Regulatory Committee.	V1	2
2.1	Failure to replace licensed vehicle on reaching 8 years of age. Without consent from Regulatory Committee.	V2	2
3.1	Failure to replace licensed vehicle on reaching 8 years of age or fifteen years for disabled access vehicle. Without consent from Regulatory Committee.	V3	2
3.2	Failure to obtain written consent from LA to purchase or test new/replacement vehicle	V4	2
4.0	Changing specification of licensed vehicle without notify and obtaining the consent of the Licensing Authority in writing	V5	4
4.1.e)	Fail to carry a serviceable spare tyre when run flat type of tyres not fitted or fail to carry jack or wheelbrace.	V6	2
4.1.f)	Using a vehicle with remoulded tyres fitted	V7	2
4.1.h)	Fail to have functional nearside and offside mirrors	V8	2
5.2	Failure to produce LPG safety certificate	V9	2
7.1	Failure to obtain consent from LA to alter equipment, dimensions or other specifications in/on the vehicle	V10	2
8.1(a)	Failure to display approved roof sign	V11	2
8.1(a)	Failure to maintain roof sign in working order	V12	2
8.1(b)	Failure to display front door signs	V13	2
8.1(b)	Failure to display correct front door signs	V149	2
8.2	Failure to display one or more "no smoking" signs in the vehicle	V15	2
9.1	Fail to display vehicle licence plate	V16	2
9.1	Fail to display plate in accordance with conditions	V17	2
9.2	Fail to return vehicle licence plate	V18	2
9.3	Failure to report loss or damage of a vehicle plate.	V19	2
9.4	Failure to surrender vehicle licence and plate if proprietor does not wish to retain vehicle licence	V20	2
10.1	Advertising on vehicle without written authorisation from the LA	V21	2
11.1	Failure to submit taximeter for testing when requested to do so by LA	V22	2
11.3	Failure to display a statement of fares inside the HC	V23	2
11.4	Wilfully or neglectfully causing letters or figures in the statement to be obscured	V24	2
11.5	Fail to supply LA with a copy of statement of fares if price difers.	V25	2

12.1	Failure to notify Licensing within 72 hours of any accident causing damage affecting the safety, performance, comfort, or appearance of the vehicle	V26	3
13.1	Failure to produce Insurance certificate for the vehicle	V27	2
13.2	Failure to produce renewal cover for insurance	V28	2
13.3	Failure to keep copy of insurance in the vehicle	V29	2
13.4	Failure to notify Council of change of insurer or particulars within 2 working days.	V30	2
14.1	Failure to produce details to the Council of drivers permitted to drive	V31	2
14.2	Failure to notify Council of any changes to the list of drivers.	V32	2
15.1	Failure to carry a suitably approved fire extinguisher within the vehicle	V33	2
15.1	Failure to mark fire extinguisher with vehicle plate number	V34	2
15.2	Failure to carry first aid equipment as specified in conditions	V35	2
16.1	Failure to obtain written permission to use trailers on PH vehicles	V36	2
17.1	Failure to present trailer for inspection	V37	2

17.4	Failure to present vehicle for inspection	V38	4
18.1	Failure to maintain radio equipment in sound condition	V38	2
19.4	Failure to display method of opening doors on mini-bus	V39	2
19.5	Failure to clearly identify emergency exit on mini-bus.	V40	2
19.7	Failure to restrict sliding windows open to more than 6" on mini-bus	V41	2
19.8	Failure to illuminate steps or have clearly visible makings on mini- bus	V42	2
20.6	Failure to have grab handles at door entrances on wheelchair accessible vehicle	V43	2
20.11	Failure to maintain disabled facility vehicle with wheelchair access whilst it is being used to ply for hire	V44	4
21.1	Proprietor of vehicle allowing a greater number of persons to be conveyed than is specified on the licence	V45	4
21.2	Failure to maintain a reasonable standard of behaviour	V46	2
21.3	Failure to supply information in relation to driver or vehicle requested by an authorised officer	V47	4
21.4	Failure to assist authorised officer or person accompanying authorised officer to carry out their function	V48	4
22.3	Failure to notify LA of use of spare vehicle	V49	4
22.6	Failure to notify LA of reason for use of spare vehicle	V50	2
23.1	Failure to notify LA within 72 hours of accident involving damage to vehicle	V51	4
23.1	Using damaged vehicle without written consent of LA	V52	4
23.2	Failure to notify council within 48 hours of an accident involving personal injury	V53	4
24.1	Using recorded CCTV without written consent of LA	V54	2
24.1	Fail to display sign in vehicle stating CCTV in use.	V55	2

4. Driver Licence Conditions - Private Hire/Hackney Carriage

Condition number	<u>Offence</u>	Code	<u>Points</u>
1.2	Driver not clean and respectable in their dress	<u>D1</u>	2
1.2	Driver not behaving in a civil and orderly manner	D2	3
1.3	Driver allowing noise form radio or other similar equipment to be a source of nuisance or annoyance to any person inside or outside the vehicle	<u>D3</u>	2
1.4	Driver smoking whilst in the vehicle	<u>D4</u>	4
1.5b	Not moving vehicle forward on a Rank to fill the space which has been vacated	<u>D5</u>	2
1.6	PH drivers parking in a position or location which gives the appearance of being for hire, whilst not on a pre-booking	<u>D6</u>	3
1.7	PH driver plying for hire	D7	4

1.7	PH driver calling out or influencing person to travel in the vehicle for gain without a prior appointment	<u>D8</u>	3
1.8	HC driver calling out or influencing a person to travel in the vehicle for gain	<u>D9</u>	3
2.1	Failure to wear badge or failure to wear correctly	D10	3
2.2	Not displaying second badge or not visible to passengers being conveyed in the vehicle	<u>D11</u>	2
2.3	Failure to surrender drivers badge to the Licensing Authority upon expiry, revocation or suspension of their licence	<u>D12</u>	2
2.3	Failure to surrender drivers badge to the Licensing Authority upon revocation or suspension of their licence	<u>D13</u>	4
2.4	Failure to return expired badge to Licensing Authority	D14	2
3.1	Failure to carry evidence of insurance cover in the vehicle whilst on duty	<u>D15</u>	2
4.1	Carrying greater number of persons than the number specified on the licence	<u>D16</u>	4
4.2	Carrying other persons in the vehicle without the consent of the hirer	<u>D17</u>	2
4.3	Drivers refusal to carry luggage or to ensure security	<u>D18</u>	2
4.3	Drivers refusal to offer reasonable assistance with luggage	<u>D19</u>	2
4.3	Failing to take steps to ensure passenger safety	<u>D20</u>	4
5.1	Fail to search vehicle after journey	<u>D21</u>	2
6.2	Tampering with or permitting tamper with taxi meter other by authorised person	<u>D22</u>	4
6.3	Cancelling the fare or concealing the fare on meter before the hirer has agreed the fare	<u>D23</u>	2
6.4	Demanding more than the previously agreed fare	D24	2
6.4	Demanding more than the fare shown on the taxi meter	D25	2
6.5	Demanding more than fare shown on taxi meter where journey concludes outside county without agreement prior to hire	<u>D26</u>	2
6.6	Starting the fare before the hirer enters the vehicle without prior agreement	<u>D27</u>	2
7.1	Failure to notify proprietor of complaints made by the passengers	D28	2
7.2	Failure to notify passengers of their right to refer their complaint to the council	<u>D29</u>	2
8.1	Failure to attend at appointed time or place without sufficient cause	D30	2
8.2	Unnecessarily prolonging journey in distance or time	D31	4
9.1	Failure to provide copy of dual drivers licence to operator	D32	2
9.2	Failure to ensure insurance cover for them to drive vehicle	D33	2
9.3	Failure to ensure vehicle is licensed by council for the purpose used	D34	2
10.1	Failure to notify Council of change of address/telephone number within 7 days	<u>D35</u>	2
10.2	Failure to notify council of motoring or criminal convictions during the period of licence	<u>D36</u>	4

10.3	Failure to notify LA of involvement with police which made lead to	D37	4
	caution or conviction		
10.4	Failure to notify council in writing within 7 days of serious injury or	D38	4
	illness affecting fitness to drive	<u> </u>	
11.2a	Failure to carry assistance dog without exemption	D39	2
11.2b	Making additional charge for carrying assistance dog	D40	2
12.1	Not using mobile phone in accordance with The Road Vehicle	<u>D41</u>	2
	(construction and use) (Amendment) (No.4) Regulation 2003		
13.1	Causing licence plate to be concealed or defaced to be illegible	D42	2
14.2	Failure to ensure vehicle is clean inside and out	D43	2
14.3	Failure to notify council within 72 hours of any accident or damage to	D44	4
	the vehicle		
14.3	Failure to present vehicle for inspection when requested by the	<u>D45</u>	2
	Council to do so		
14.4	Failure to provide receipt when requested by hirer to do so	D46	2
14.5	Failure to co-operate with any Authorised Officer, Constable or any	D47	4
	other clearly identifiable person nominated by the Council		
15.1	Failure to keep a record sheet in the Private Hire Vehicle	<u>D48</u>	2
16.1	Failure to comply the regulations governing the wearing of seat belts	D49	2

5. Operator Licence Conditions - Private Hire

Condition	Offence	Code	<u>Points</u>
number			
1.3	Operating more vehicles than stated on licence	01	2
2.1	Failure to obtain and maintain insurance on vehicle	02	4
2.2	Failure to produce evidence of insurance cover to the Council	О3	3
2.3	Failure to notify Council of change of insurer within 2 days	04	2
3.1	Failure to operate the business in a manner which does not cause nuisance to the public or to persons in nearby premises	O5	2
3.2	Failure to provide a prompt, efficient or reliable service	O6	2
3.3	Failure to attend a booking at appointed time or place without sufficient cause	07	2
3.4	Knowingly allowing a greater number of persons in the licensed vehicle than is prescribed on the licence	O8	4
4.1	Operating the business from a premises outside the County of Herefordshire	О9	2
4.2	Failure to keep booking or waiting areas which the public have access, clean, adequately heated, ventilated and lit	O10	2
4.3	Failure to provide seating facilities in waiting areas	011	2
6.1	Failure to supply written confirmation within seven days of changes to the particulars shown on the application form relating to the licence	014	2
7.1	Failure to notify the Council within seven days of any convictions imposed on him/her, during the period of the licence	O15	2
8.1	Failure to keep proper records for a period of not less than six months	O16	3
8.2	Failure to keep proper records	017	3
8.3	Failure to number consecutively record of bookings	018	3
8.4	Failure to obtain authority from Council to operate computer booking system	O19	3
8.5	Failure to supply details of computer system to LA.	O20	3
8.6	Failure to keep record of vehicles operated	021	3
8.7	Using the words taxi or cab without having at least 70% of the fleet licensed as hackney carriages. Displaying the words taxi or cab on a private hire vehicle.	O22	2
8.7	Displaying the word Taxi or Cab on a Private Hire Vehicle	023	2

8.8	Failure to keep records of all drivers employed or failure to produce details of the drivers	O24	2
8.9	Failure to notify council within seven days of the particulars of any driver who is no longer employed by the Operator	O25	2
9.1	Failure to maintain telephone or radio equipment in sound condition or failure to repair defects promptly	O26	2
9.2	Failure to have or produce evidence of a Licence issued by the Department of Trade and Industry licence for all radio equipment	O27	2
10.1	Using unlicensed drivers to drive a Herefordshire Council licensed vehicle	O28	4
11.1	Failure to keep a written record of all complaints or failure to make available to the council	O29	2

6. County Of Herefordshire District Council Byelaws Relating To Hackney Carriage

Byelaw number	Offence	Code	<u>Points</u>
2 (a)	Display hackney plate number other than on council plate	B1	2
2 (b) (i)	Wilfully or negligently causing licence number to be concealed from public view while the carriage is standing or plying for hire	B2	2
2 (b) (ii)	Causing or permitting the carriage to stand or ply for hire with an illegible plate	В3	2
3	Failure to furnish the Hackney Carriage in accordance with requirements of the Byelaw	B4	2
4.	Failure to provide a taximeter in accordance with the requirements of the Byelaw	B5	2
5.	Failure to operate taximeter in accordance with requirements of the Byelaw.	В6	2
6.	Driver or proprietor tampering with meter or permitting any unauthorised person to tamper with meter	В7	4
7. (b)	Failure to proceed to another rank when at the time of arrival rank is full	B8	2
7. (c) (d)	Failure to station or move the carriage immediately behind the carriage or carriages in front on the rank	В9	2
8.	A proprietor or driver using the services of a person to importune a person to hire the vehicle	B10	2
10.	Failure by driver to take reasonable precautions to ensure the safety of passengers	B11	4
11.	Driver or proprietor allowing more persons to be conveyed than the licence allows	B12	4
12.	Failure by driver to wear the badge provided by the council when plying for hire	B13	2
13.	Failure to conform to byelaw in relation to luggage	B14	2
15.	Failure to display statement of fares inside the carriage in a legible state	B15	2
17.	Failure to deposit lost property to the offices of the Council within 48 hours of discovery	B16	2